

**Table 2: Age limits used in sampling**

	Age Limit				
	Emergency Slaughter	Clinical Signs at ante mortem	Fallen Stock	Healthy Animals	BSE Suspects
Belgique/België	>24months	No age limit	>24 months.	>30 months.	No age limit
Danmark	>24 months	>24 months	>24 months	>30 months	No age limit
Deutschland	Compulsory testing of animals > 24 months. Voluntary testing of animals <24 months				No age limit
Ellas	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>30 months	No age limit
España	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>30 months	No age limit
France	-	-	>24 months	>24/30 months <sup>1</sup>	No age limit
Ireland	-	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>30 months	No age limit
Italia	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>24/30 months <sup>2</sup>	No age limit
Luxembourg	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>30 months	No age limit
Nederland	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>30 months	No age limit
Österreich	> 24 months <sup>5</sup>				No age limit
Portugal	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>30 months	No age limit
Suomi-Finland	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>30 months	No age limit
Sverige	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>24/30 months <sup>1</sup>	>30 months	No age limit
United Kingdom	> 30 months	No age limit	>24/30 months <sup>3</sup>	>30 months <sup>4</sup>	No age limit

<sup>1</sup>From January to June: >30 months

From July to December: &gt;24 months

<sup>2</sup>From January to September: >30 months

From October to December: &gt;24 months

<sup>3</sup>Northern Ireland: >24 months<sup>4</sup>Northern Ireland: No age limit<sup>5</sup>In Austria, since January 2001, all bovines older than 20 months, which show unspecific central nervous symptoms or are emergency slaughtered are tested on BSE. Since October 2001 also all fallen stock from 20 months onwards is tested on BSE.**Table 3: Total testing**

	Nr of tests performed						Total
	Emergency Slaughter	Clinical signs at ante mortem	Fallen Stock	Healthy slaughtered	BSE Suspects	BSE eradication	
Belgique/België	1.513	137	13.060	359.435	242	3.522	377.909
Danmark	1.796	99	20.297	250.414	73	4.286	276.965
Deutschland	7.972	185	268.776	2.565.341	214	13.849	2.856.337
Ellas	224	2	1.429	15.360	3	95	17.113
España	3.353	195	50.033	328.517	464	3.700	386.262
France	171	0	133.718	2.382.225	469	11.117	2.527.700
Ireland	0	893	24.614	636.930	482	12.196	675.115
Italia	8.282	14.648	47.214	388.494	10	5.098	463.746
Luxembourg	30	35	1.330	19.475	14	2	20.886
Nederland	13.279	2	31.056	454.649	97	2.558	501.641
Österreich	2.490	0	7.023	216.045	2	28	225.588
Portugal	1.468	5.403	1.162	28.384	326	2.012	38.755
Suomi-Finland	1.468	5.403	1.162	28.384	326	2.012	38.755
Sverige	8.140	5.940	3.880	9.882	3	31	27.876
United Kingdom	1.393	2	22.248	4.433	25	0	28.101
	46.189	13	27.228	21.033	1.211	407	96.081
<b>Total</b>	<b>96.300</b>	<b>27.554</b>	<b>653.068</b>	<b>7.680.617</b>	<b>3.635</b>	<b>58.901</b>	<b>8.520.075</b>

**Table 4: Monitoring in relation to the total population**

	Adult cattle <sup>1</sup> (in million)	Risk Animals <sup>2</sup>		Healthy Animals	
		Nr Tests	% Tests/Adult cattle	Nr Tests	% Tests/Adult cattle
Belgique/België	1,5	14.710	0,98%	359.435	24,0%
Danmark	0,9	22.192	2,47%	250.414	27,8%
Deutschland	6,5	276.933	4,26%	2.565.341	39,5%
Ellas	0,3	1.655	0,55%	15.360	5,1%
España	3,4	53.581	1,58%	328.517	9,7%
France	11,2	133.889	1,20%	2.382.225	21,3%
Ireland	3,4	25.507	0,75%	636.930	18,7%
Italia	3,4	70.144	2,06%	388.494	11,4%
Luxembourg	0,1	1.395	1,40%	19.475	19,5%
Nederland	1,8	44.337	2,46%	454.649	25,3%
Österreich	1,0	9.513	0,95%	216.045	21,6%
Portugal	0,8	8.033	1,00%	28.384	3,5%
Suomi-Finland	0,4	17.960	4,49%	9.882	2,5%
Sverige	0,7	23.643	3,38%	4.433	0,6%
United Kingdom	5,0	73.430	1,47%	21.033	0,4%
<b>Total</b>	<b>40,4</b>	<b>776.922</b>	<b>1,92%</b>	<b>7.680.617</b>	<b>19,0%</b>
		<b>Total Tests</b>	<b>8.457.539</b>		

<sup>1</sup> Source: Eurostat<sup>2</sup> Fallen stock, emergency slaughtered animals, animals found sick at ante mortem inspection

**Table 5: Age distribution of tested animals. Extrapolated number of tested cattle in each age group**  
 (This information was not available from the Netherlands)

Age Months	UK	DE	ES	IRL	IT	FR	BE	DA	AU	FI	PT	EL	LU	SV	Total 14
<24	0	726.275	0	3.991	0	0	1.014	0	0	0	0	0	0	0	731.280
24-30	14.653	405.652	21.987	11.974	71.035	76.721	2.660	2.778	14.084	1.960	2.370	2.505	1.400	660	630.440
31-36	799	262.903	23.521	269.707	53.190	341.142	35.503	31.613	23.306	2.152	1.975	821	3.351	2.550	1.052.533
37-42	6.099	189.047	14.986	86.026	38.395	327.014	39.562	31.978	16.185	2.701	6.045	923	2.612	2.600	761152*
43-48	6.777	162.757	23.564	39.317	36.540	216.898	45.113	34.912	14.374	2.589	4.973	1.017	1.879	2.350	591110*
49-54	5.424	148.009	17.424	23.693	29.449	171.754	40.193	32.329	12.725	3.092	4.746	1.187	1.661	2.692	492119*
55-60	12.088	137.014	27.029	28.872	27.751	153.662	37.501	28.881	13.153	2.690	4.746	1.185	1.321	2.360	475993*
61-66	13.922	123.784	14.825	17.663	27.138	142.343	31.277	25.124	12.518	2.788	4.746	1.283	1.295	2.675	419007*
67-72	11.464	112.811	26.584	17.238	23.742	130.258	28.469	21.312	13.107	2.186	4.157	1.185	1.113	1.914	393755*
73-78	4.109	99.955	14.134	10.446	20.660	118.989	23.660	16.748	11.647	1.940	4.157	1.168	1.017	1.736	328289*
79-84	4.637	87.903	24.026	18.342	20.660	107.674	20.622	13.059	11.815	1.492	3.253	892	839	1.090	315129*
85-90	4.654	74.818	12.507	8.832	16.037	95.989	15.575	10.022	10.277	1.191	3.253	866	834	443	253672*
91-96	3.997	64.624	20.413	20.211	15.110	87.466	13.293	7.633	10.668	884	4.157	610	620	1.553	248708*
>96	7.457	260.785	145.260	118.802	84.039	557.790	43.467	20.577	61.729	2.212	4.157	3.471	2.946	5.478	1.318.170
all	96.081	2.856.337	386.262	675.115	463.746	2.527.700	377.909	276.965	225.588	27.876	31.675	17.113	20.886	28.101	8.011.354

\*: since the age distribution of cattle in Portugal was only available per year, the number of Portuguese cattle was equally distribute over both 6 months periods

**Table 6: Incidence of BSE in different age categories. Incidence of BSE (positive cases per 10.000 animals) in cattle of different age**

Age	UK	DE	ES	IRL	IT	FR	BE	DA	PT	AU	FI	EL	LU	SV	EU 14 - UK - PT		
															Samples	Positive	Ratio
															613.173	2	0,03
24-30	0,00	0,05	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	1.048.366	0	0,00
31-36	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	750.643	2	0,03
37-42	0,00	0,00	0,00	0,00	0,00	0,03	0,00	0,31	0,00	0,00	0,00	0,00	0,00	0,00	580.420	10	0,17
43-48	0,00	0,06	2,55	0,00	0,27	0,05	0,00	0,29		0,00	0,00	0,00	0,00	0,00	483.514	21	0,43
49-54	11,77	0,68	1,72	0,00	2,04	0,12	0,00	0,00	22,12	0,00	0,00	0,00	0,00	0,00	460.812	67	1,45
55-60	4,53	2,34	4,81	1,39	2,52	0,26	1,60	0,00	48,46	0,00	0,00	0,00	0,00	0,00	402.153	112	2,79
61-66	21,62	2,67	8,09	9,06	4,42	2,61	3,20	1,19		0,76	0,00	0,00	0,00	0,00	0,00	379.420	138
67-72	86,73	2,66	3,76	27,84	3,79	3,93	3,51	0,00	69,77	0,00	0,00	0,00	0,00	0,00	321.644	143	4,45
73-78	372,98	0,60	6,37	31,59	2,90	5,83	3,80	0,00		0,00	0,00	0,00	0,00	0,00	0,00	308.010	101
79-84	405,22	0,57	3,33	32,17	1,45	4,95	1,94	0,00	92,22	0,00	6,70	0,00	0,00	0,00	247.030	107	4,33
85-90	278,33	0,27	5,60	21,51	1,25	3,77	1,28	1,00		0,00	0,00	0,00	0,00	0,00	0,00	242.766	43
91-96	292,15	0,15	2,94	14,84	0,00	1,49	2,26	0,00	15,13	0,00	0,00	0,00	0,00	0,00	1.304.474	61	0,47
>96	472,19	0,12	0,55	2,78	0,36	0,18	0,46	0,00		0,00	0,00	0,00	0,00	0,00			

**Table 7: Incidence of BSE (positive cases per 10.000 animals) in healthy slaughtered cattle of different age**

Age years (months)	DE	ES	IRL	IT	FR	BE	DA	LU	AU	EL	10 Member states		
											Nb of Samples	Positive	Incidence
											1.498.411	0	0,00
2 (24-35)	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	1.312.008	3	0,02
3 (36-47)	0,00	0,31	0,00	0,00	0,02	0,00	0,17	0,00	0,00	0,00	860.809	30	0,35
4 (48-59)	0,39	1,87	0,00	1,64	0,06	0,27	0,00	0,00	0,00	4,66	709.975	84	1,18
5 (60-71)	0,84	1,13	3,34	2,74	0,85	2,63	0,48	0,00	0,41	0,00	574.493	70	1,22
6 (72-83)	0,29	1,84	2,56	1,41	1,91	1,43	0,00	0,00	0,00	0,00	449.300	37	0,82
7 (84-95)	0,00	3,55	2,86	0,36	0,87	1,10	0,00	0,00	0,00	0,00	1.184.085	22	0,19
>8 (>96)	0,13	0,40	0,92	0,13	0,04	0,49	0,00	0,00	0,00	0,00			

It should be noted, however, that in the first half of 2001, testing programmes were not yet fully harmonised across all Member States: target groups and their definition may have been different. In the second half, the programmes had become more in line with each other and the testing results for the second half of 2001 therefore provide a better tool for analysis. Table 8 provides the BSE incidence in cattle (all target groups confounded) of different age during the second semester of 2001.

**Table 8: Incidence of BSE (positive cases per 10.000 animals) in cattle of different age during the 2<sup>o</sup> semester**

Age (months)	UK	DE	ES	IRL	IT	FR	BE	DA	PT	AU	FI	EL	LU	SV	EU 14 - UK - PT		
															Samples	Positive	Ratio
24-30	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	374.169	0	0,00
31-36	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	687.356	0	0,00
37-42	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,59	0,00	0,00	0,00	0,00	0,00	0,00	401.186	1	0,02
43-48	0,00	0,00	2,59	0,00	0,00	0,07	0,00	0,00		0,00	0,00	0,00	0,00	0,00	264.710	11	0,42
49-54	7,38	0,40	1,59	0,00	2,60	0,11	0,00	0,00	18,82	0,00	0,00	0,00	0,00	0,00	289.562	22	0,76
55-60	4,45	0,26	4,02	0,00	3,12	0,31	1,27	0,00		0,00	0,00	0,00	0,00	0,00	223.005	45	2,02
61-66	4,89	2,73	1,98	0,00	5,90	1,15	2,49	2,17	46,21	0,00	0,00	0,00	0,00	0,00	238.538	82	3,44
67-72	48,59	2,78	2,39	7,66	2,95	4,02	5,48	0,00		1,16	0,00	0,00	0,00	0,00	176.574	89	5,04
73-78	213,16	0,61	4,27	20,71	1,44	6,13	5,54	0,00	43,04	0,00	0,00	0,00	0,00	0,00	197.792	74	3,74
79-84	279,36	0,00	1,95	31,71	1,08	4,59	1,17	0,00	66,07	0,00	0,00	0,00	0,00	0,00	132.822	83	6,25
85-90	205,41	0,00	4,73	32,01	1,08	4,59	1,17	0,00		0,00	0,00	0,00	0,00	0,00	159.838	29	1,81
91-96	205,57	0,26	1,54	27,18	0,00	1,38	3,33	0,00		0,00	0,00	0,00	0,00	0,00	810.970	43	0,53
>96	376,83	0,07	0,43	14,15	0,60	0,29	0,00	0,00	19,44	0,00	0,00	0,00	0,00	0,00			

**Table 9: Details on positive cases < 48 months since 1 January 2001 until February 2002**

Age	Country	Target group	Date of birth
28	Deutschland	Emergency slaughter	September 1998
29	Deutschland	Emergency slaughter	August 1998
42	Danmark	Healthy slaughtered	May 1998
42	France	Healthy slaughtered	August 1997
43	España	Emergency slaughter	July 1997
43	España	Emergency slaughter	December 1997
44	Deutschland	Fallen stock	September 1997
45	España	Healthy slaughtered	October 1997
47	España	Fallen stock	August 1997

**Comments:**

- a) In 2001, the BSE rapid testing programme carried out covered, in the age class below 24 months, 726.275 animals in Germany, 3.991 animals in Ireland and 1.014 animals in Belgium. None was found positive. In approx. 1.2 million healthy slaughtered animals tested between 24 and 35 months, no test positives were found, but 2 positives were found in emergency slaughters below 36 months. The tests on approx. 1.2 million healthy slaughtered animals between 36 and 47 months show a total of 3 test positives. An additional 4 positives were detected in emergency slaughters and fallen stock in that age class. For animals 48 months or above the number of BSE positives increases rapidly to 30 positives in approx. 0.8 million healthy slaughtered animals.

Only few assessments exist to judge whether the human exposure risk resulting from the above incidences. They do not provide evidence to conclude that the current risk in the EU countries has decreased compared to those assessments:

- The risk assessment referred to in the Opinion of the Scientific Steering Committee of 14 April 2000 (EC, 2000a) on The UK decision to lift the ban on the consumption of meat on the bone. This assessment made reference to the predicted numbers of BSE infected cattle that may enter the human food chain under 30 months of age, and that were in the last year of BSE incubation period. The predicted numbers were 1.2 infective cattle in 2000 and 0.8 animals in 2001. The UK slaughter statistics for these years were respectively 2.2 and 2.3 million cattle.
- The 1997 assessment of the human exposure risk of consuming dorsal root ganglia in meat-on-the bone in the UK. (DNV, 1997):. Depending upon the scenario used, the median value of the total infectivity in Dorsal Root Ganglia (spinal cord residues not included) to which the whole UK population (= the societal risk) would have been exposed in 1997 (all consumed meat from animals below 30 months) was estimated in that assessment to range from 0.004 to 0.25 human oral ID<sub>50</sub> units (with 0.05

human oral ID<sub>50</sub> units for the most likely scenario). The corresponding 95% percentiles are 2x10<sup>-5</sup> to 63 human oral ID<sub>50</sub> units. The number of animals slaughtered for consumption was approx. 2.3 million.

The median value of the corresponding average individual risk ranges from 7x10<sup>-11</sup> to 5x10<sup>-9</sup> human oral ID<sub>50</sub> units consumed in 1997 by each individual. The corresponding 95% percentiles are 4x10<sup>-13</sup> to 1x10<sup>-6</sup> human oral ID<sub>50</sub> units.

- The 2000 assessment of the human exposure risk of consuming dorsal root ganglia in meat-on-the bone in the Ireland. (DNV, 2001): In Ireland, in 2000 (before the obligation to remove the vertebral column from animals above 12 months and before the generalised rapid testing of animals, but taking into account that approx. 89% of the Irish meat production is exported), the median value of the total infectivity in Dorsal Root Ganglia (spinal cord residues not included) to which the whole Irish population would have been exposed (= the societal risk) was estimated in that assessment to range, depending upon the scenario used, from 0.008 to 0.6 human oral ID<sub>50</sub> units. The corresponding 95% percentiles are 5x10<sup>-5</sup> to 110 human oral ID<sub>50</sub> units. The number of animals slaughtered for national consumption (exports excluded) was approx. 0.2 million (and 0.195 million being less than 36 months).

The median value of the corresponding average individual risk ranges from 3x10<sup>-9</sup> to 2x10<sup>-7</sup> human oral ID<sub>50</sub> units consumed in 2000 by each individual. The corresponding 95% percentiles are 2x10<sup>-11</sup> to 4x10<sup>-5</sup> human oral ID<sub>50</sub> units.

In the above risk assessments, animals slaughtered more than 9 (UK) or 12 (Ireland) months before are assumed not to have significant infectivity. This differs from the current SSC position that half of the incubation period should be considered as possible start for the presence of infectivity in the spinal cord and dorsal root ganglia.

One could consider that the current human exposure risk in the EU Member states is below the above risks assessed for the UK in 1997 and 2000 and for Ireland in 2000. These risk assessments are however not easily exploitable for an interpretation of the 2001 EU survey results because of the numbers of animals involved, the boundary conditions (spinal cord detectable infectivity-free at 12 months before onset or at half the incubation), the age profiles of slaughtered animals and the consumption patterns in the various Member States. The assessment of the human exposure risk in the various EU Member States resulting from an increase above 12 months would therefore require an additional analysis [an adaptation of the above risk assessments to other Member States] that would require the following additional information:

- the number of BSE-infected bovines being slaughtered for human consumption in the last year of their BSE incubation period [worst case: in last 50% of their BSE-incubation period]

- the consumed DRG-infectivity per bovine of type I expressed as : (a) bovine oral ID<sub>50</sub>s and (b) human oral ID<sub>50</sub>s for various assumed species barriers.
- b) The BSE statistics for the EU Member States show that the evolution of the BSE epidemic is not in phase for all Member States. In several countries where the epidemic started later, the observed number of cases may still be increasing.
- c) The overall relatively low number of BSE positives in 2001 for the EU as a whole in the age classes up to 48 months, may be biased by the low figures in countries where risk management measures are in place since several years. In other countries (e.g., Spain and Germany) the numbers of positives in that age class represent a non-negligible percentage of the overall incidence. Some bias might also result from the fact that testing of healthy animals is only compulsory for animals above 30 months if they are intended for human consumption.

## V. CONCLUSIONS

1. The TSE/BSE *ad hoc* Group considers that risk assessments are scientifically sound but apply only to the UK and to Ireland. The produced risk estimates cannot be generalised for other countries, because consumption patterns<sup>6</sup> and BSE incidence are different.
2. Preparing similar assessments for other countries, or for the EU's continental part as a whole, would require the preliminary collection of the corresponding information, part of which is not likely to be readily available but would need to be collected by surveys.

An essential element in such risk assessment is the moment into the incubation period as from which the spinal cord and dorsal root ganglia can contain infectivity. Data from a single experiment, mostly referred to as the *cattle pathogenesis study*, has in the past been interpreted as showing that detectable infectivity in the spinal cord is only present in the last months of the incubation period, which would justify the consumption of meat-on-the-bone or of vertebral column bones [for gelatine and fat production] up to an age of 12 months before the expected possible appearance of clinical signs. The TSE/BSE *ad hoc* Group considers however that the BSE in cattle pathogenesis study, which is a single experiment, cannot be exploited to express the time of detectable infectivity in the Central Nervous System tissues as a fraction of the total incubation period and that the limited number of animals used in this study do not allow to conclude that infectivity is absent in the spinal cord until a few months before clinical signs are manifested.

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<sup>6</sup> Quantities consumed by individuals, parts of the carcass used for the production of meat-on-the-bone, frequency of consumption of meat-on-the-bone and other carcass parts to which dorsal root ganglia may be attached, age distribution of the animals slaughtered, ...



From other experiments with other animal species and for which more data are available (e.g., mice, hamster, primates, sheep, ...) it may be concluded that the assumption made by the SSC on 12 January 2001, i.e., that in general, as a reasonable worst case assumption, the dorsal root ganglia and the spinal cord are considered to pose a higher risk as from the second half of the incubation period, remains valid.

3. The condition for increasing the age limit beyond 12 months would be the above recommended risk assessment showing that the total infectious load to which a Member State is exposed is below an acceptability level [set by the risk manager].
4. The TSE/BSE *ad hoc* Group considers that, given the different epidemiological history of BSE in the various EU Member States, and the corresponding different history of risk management measures (especially feed bans), it may be useful in this exercise to comparatively assess the BSE risk according to cattle age group for the different EU Member States.

## VI. LITERATURE:

- DNV (Det Norske Veritas Ltd), 1997.** Assessment of Risk from Possible BSE Infectivity in Dorsal Root Ganglia, carried out for the UK Ministry of Agriculture, Fisheries and Food and the UK Spongiform Encephalopathy Advisory Committee. Det Norske Veritas Ltd., London, 14 pp + annex.
- DNV (Det Norske Veritas Ltd), 2001.** Assessment of Risk from Possible BSE Infectivity in Dorsal Root Ganglia, carried out for the Food Safety Authority of Ireland. Det Norske Veritas Ltd., London, 22 pp + annex.
- E.C. (European Commission), 2000a.** Opinion of the Scientific Steering Committee of 14 April 2000 on The UK decision to lift the ban on the consumption of meat on the bone.
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